

Message Text

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ORIGIN IO-10

INFO OCT-01 EUR-12 ISO-00 AID-05 ARA-06 AF-06 EA-07 NEA-10

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CIAE-00 INR-07 NSAE-00 USIE-00 SSO-00 NSCE-00 EB-07

OMB-01 COME-00 TRSE-00 IGA-01 AGR-05 INRE-00 CIEP-01

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FM SECSTATE WASHDC

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C O N F I D E N T I A L STATE 194506

E.O. 11652: GDS

TAGS: UNGA, ECOSOC, EGEN

SUBJ: THIRD PREPCOM FOR 7TH UNGA SPECIAL SESSION -
DELEGATION INSTRUCTIONS

REFS: A) USUN 3620 C) STATE 139507

B) STATE 170834 D) GENEVA 5815

1. DEPARTMENT APPRECIATES EXCELLENT ASSESSMENT BY USUN OF
PROSPECTS FOR 3RD PREPCOM AUGUST 18-22 (REF A). OUR
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ASSESSMENTS OF PROBABLE OUTCOME AND U.S. GOALS IN SESSION
ARE CLOSELY PARALLEL. THESE GOALS ARE:

A) TO CONTRIBUTE TO THE BEST POSSIBLE ATMOSPHERE FOR

THE SECRETARY'S PRESENTATION;

B) TO PRESERVE THE PROGRESS MADE AT THE 59TH ECOSOC;

C) TO STRENGTHEN THE HAND OF THE NON-EXTREMISTS AMONG THE LDC'S ON THE EVE OF THE LIMA CONFERENCE; AND

D) TO SET THE STAGE FOR THE KIND OF OUTCOME BEST CALCULATED TO SERVE OVERALL U.S. INTERESTS.

2. WE AGREE THAT THE OVERRIDING OBJECTIVE IS TO MAINTAIN A POSITIVE AND RECEPTIVE ATMOSPHERE FOR THE SECRETARY'S

SPEECH EARLY IN THE SPECIAL SESSION. FORTUNATELY THE MOST LIKELY OUTCOME AS VIEWED BY USUN IS ALSO THE MOST FAVORABLE TO ATTAIN THAT OBJECTIVE. ACCORDINGLY, DELEGATION SHOULD:

A) SUPPORT THE ENDORSEMENT OF THE AGENDA APPROVED BY ECOSOC RESOLUTION 1980;

B) AVOID ANY MOVE TO INVOLVE THE PREPCOM IN PREMATURE DISCUSSIONS ON SUBSTANCE;

C) STRENGTHEN THE HAND OF NON-EXTREMISTS AMONG THE LDC'S PRIOR TO THE OPENING OF THE NON-ALIGNED MINISTERIAL CONFERENCE IN LIMA AUGUST 25. WE BELIEVE BEST WAY TO DO THIS IS BY CONDUCTING INTENSIVE BILATERAL DISCUSSIONS WITH AS MANY KEY LDC LEADERS AS POSSIBLE. PRINCIPAL POINT TO EMPHASIZE IN THESE DISCUSSIONS IS OPPORTUNITY WHICH NOW EXISTS FOR LDC'S AND DC'S TO ACHIEVE CONCRETE AND BENEFICIAL RESULTS BY CONCENTRATING THEIR EFFORTS ON IMPLEMENTATION IN THE BROAD AREAS WHERE AGREEMENT IS NOW FEASIBLE. FOR THIS PURPOSE YOU MAY DRAW UPON MATERIAL IN REFERENCE B, AS PRESENTED INFORMALLY AT ECOSOC, AND ON THE SECRETARY'S RECENT SPEECHES.

3. WITH RESPECT TO ORGANIZATION AND PROCEDURES, YOU MAY INDICATE THAT THE US FAVORS ONE COMMITTEE OF THE WHOLE
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WITH THE MINIMUM FEASIBLE NUMBER OF WORKING GROUPS.

4. THE QUESTION MAY ARISE IN PREPCOM DISCUSSIONS OF WHETHER THE SPECIAL SESSION SHOULD BEGIN ON SEPTEMBER 2 RATHER THAN SEPTEMBER 1. YOU MAY INDICATE THAT WE WOULD DEFINITELY PREFER SEPTEMBER 2 IN VIEW OF THE ADDITIONAL EXPENSE INVOLVED WHEN THE PREDOMINATELY AMERICAN STAFF OF UN MUST WORK OVERTIME ON LABOR DAY.

5. RE FORMAT FOR FINAL PRODUCT OF 7TH SPECIAL SESSION, WE HAVE PREVIOUSLY GIVEN GENERAL SUPPORT TO BRITISH CONCEPT OF A 3-TIER APPROACH IN WHICH ASSEMBLY WOULD IN A SINGLE CONSENSUS DOCUMENT RECORD SOME POINTS OF COMMON

PRINCIPLE (TIER 1), PROVIDE GENERAL ENDORSEMENT OF SOME STEPS WHERE PRACTICAL PROGRESS MAY BE POSSIBLE IN THE APPROPRIATE BODIES AND SHOULD BE ENCOURAGED (TIER 2), AND IDENTIFY SOME AREAS REGARDING WHICH THERE MAY NOT EXIST A CONSENSUS BUT WHICH MIGHT BE SUBJECT OF FURTHER STUDY (TIER 3). WE CONTINUE TO SUPPORT BASIC CONCEPT

OF BRITISH APPROACH, I.E., THAT ASSEMBLY SHOULD FOCUS ON POSSIBLE POINTS OF GENUINE CONSENSUS, RATHER THAN VOTING THROUGH CONTENTIOUS RESOLUTIONS. WE WOULD, HOWEVER, BE QUITE FLEXIBLE ABOUT PRECISE FORMAT FOR THIS APPROACH, SUCH AS WHETHER IT IS EXPRESSLY BROKEN DOWN INTO "TIERS" OR WHETHER IT IS CALLED A DECLARATION OR RESOLUTION.

6. WE RECOGNIZE THAT PROBLEM OF UNACCEPTABLE REFERENCES TO NIEO AND CERDS COULD CREATE DIFFICULTY FOR US IN DEVELOPING A SINGLE CONSENSUS DOCUMENT. THERE ARE, OF COURSE, SOME TYPES OF REFERENCES WE COULD ACCEPT, AS CONTAINED STATE 133602 AND IN GUIDELINES PAPERS.

7. FYI. IN FINAL ANALYSIS, OF COURSE, IT IS NOT ESSENTIAL THAT SESSION ADOPT RESOLUTIONS SUPPORTING OUR APPROACH IN ORDER FOR US TO PURSUE OUR SPECIFIC INITIATIVES IN OTHER SPECIALIZED BODIES. ACCORDINGLY, WE ARE ANALYZING POSSIBLE PROCEDURAL ALTERNATIVE OUTCOMES THAT WE MIGHT BE PREPARED TO ENCOURAGE DEPENDING UPON HOW THE SITUATION EVOLVES. GIVEN EXISTING UNCERTAINTIES WHICH WILL AFFECT OUR ULTIMATE CHOICE OF TACTICS, SUCH AS OUTCOME OF NON-ALIGNED SUMMIT
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AT LIMA, AND RECOGNIZING OF COURSE THAT TACTICAL DECISION WILL HAVE TO BE MADE BY THE DELEGATION AS THE SITUATION EVOLVES, WE WISH PRESERVE MAXIMUM FLEXIBILITY. END FYI.

8. WE HOPE THAT THE G-77 WILL NOT RENEW ATTEMPTS TO PUSH CPR-1 ADD-1, ALTHOUGH WE MUST BE PREPARED FOR SUCH A DEVELOPMENT. WE WISH TO AVOID STIMULATING DEBATE ON THE CONTROVERSIAL ISSUES IN THAT DOCUMENT. OUR POSITIONS ARE WELL KNOWN AND SUCH DEBATE WOULD ONLY EXACERBATE THE ATMOSPHERE FOR THE 7TH SS. DELEGATION SHOULD THEREFORE MAKE EVERY EFFORT TO AVOID INVOLVING THE PREPCOM IN SUBSTANTIVE ISSUES BEYOND THE LEVEL OF THE CONSULTATIONS AT THE 59TH ECOSOC. WE SHOULD AVOID MAKING A FORMAL STATEMENT ON OUR OBJECTIONS TO CPR-1 ADD-1 IF POSSIBLE.

9. WE AGREE THAT PREPCOM III SHOULD NOT GO BEYOND ECOSOC DECISIONS TO APPOINT AN INTERGOVERNMENTAL COMMITTEE TO DEAL WITH QUESTIONS OF UN STRUCTURAL REFORM. DELEGATIONS SHOULD THEREFORE QUIETLY DISCOURAGE ANY EFFORT TO ENGAGE IN SUBSTANTIVE CONSIDERATION OF STRUCTURAL CHANGE.

10. WE CONCUR THAT US SHOULD CONTINUE TO MAKE KNOWN ITS

ATTITUDE TOWARD THE ROLE OF THE GENERAL ASSEMBLY IN
ECONOMIC DEVELOPMENT ISSUES AS SO ABLY EXPRESSED BY
AMBASSADOR FERGUSON IN HIS ECOSOC GENERAL DEBATE STATEMENT.

YOU MAY BE ABLE TO REINFORCE THIS POINT BY EMPHASIZING
THE OPENING STATEMENT OF PRESIDENT AKHUND AT THE ECOSOC
WHERE HE OUTLINED THREE ATTAINABLE AIMS FOR THE 7TH SS

(REF D).
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<< END OF DOCUMENT >>

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